

**APPLICATION (Revised April 2008)**  
**22ND CIRCUIT JUDICIAL COMMISSION**  
**CIRCUIT JUDGE**

**RESPONSE TO THESE QUESTIONS WILL BE MADE PUBLIC IF THE APPLICANT IS  
SELECTED AS A NOMINEE.**



NAME: Craig Kennedy Higgins

1. State your present principal occupation: **Associate City Counselor/Attorney Manager,  
Office of City Counselor, Municipal Prosecution Division**
2. Are you at least 30 years of age? **Yes**
3.
  - (a) How long have you been a citizen of the United States? **49 years**
  - (b) Have you been a resident of the City of St. Louis for at least one year immediately prior to the date of this application? **Yes**
  - (c) How long have you been a qualified voter of Missouri? **31 years**

4. Are you licensed to practice law in Missouri? **Yes**

List any other states, courts, or agencies in which you are licensed as an attorney:

**Illinois; United States District Court, Eastern District of Missouri; 8<sup>th</sup> Circuit Court of Appeals**

5. State the date you were admitted to the Bar in Missouri? **September 27, 1991**

Missouri Bar Number: **42132**

(In completing items 6 and 7, please account for all time periods between post-high school education and the date of this application.)

6. State the name and address of all colleges and universities you have attended, together with the dates and degrees received:

**Drake University, Des Moines, IA; August 1984 to May 1985. No degree (transferred).**

**University of Missouri, Columbia, MO; August 1985 to May 1988. Obtained Bachelor of Journalism (Advertising).**

**Drake University, Des Moines, IA; August 1988 to May 1991. Obtained Juris Doctorate and Master of Arts in Mass Communications.**

7. State, in chronological order, your entire working career, including non-legal employment, if any. Include the name and address of each firm, corporation, partnership, or governmental body with which you have been associated, and the dates thereof. (Start with earliest date, conclude with present.)

**1982 PLAZA CLEANERS, St. Louis, MO; Van driver**

**1983 KIRKWOOD CLEANERS, St. Louis, MO; Van driver**

**1983 KENTUCKY FRIED CHICKEN, St. Louis, MO; Cook**

**1984 COWLES LIBRARY (DRAKE UNIVERSITY); Des Moines, IA; Library aide**

**1985- ELLIS LIBRARY (UNIVERSITY OF MISSOURI); Columbia, MO; Library  
1988 aide**

**1991- HON. DAVID D. NOCE (UNITED STATES DISTRICT COURT); St. Louis,  
1993 MO; Judicial Law Clerk**

**1993- STATE FARM MUTUAL INSURANCE COMPANY; St. Louis, MO; Claim  
1996 Representative**

**1996- CITY OF ST. LOUIS (OFFICE OF CITY COUNSELOR); St. Louis, MO;  
present Associate City Counselor; Chief Prosecuting Attorney; Attorney Manager**

8. If you are presently an associate circuit judge and have served for two years or longer, attach a list of ten significant cases over which you presided to completion. Set forth the style, cause number, date and name and current address of the primary attorneys participating in each case, identifying the party each attorney represented. Indicate whether bench or jury tried and give a one-three sentence description of each case and its outcome. N/A

- (b) In addition, you may attach a list of cases you tried as an attorney in the last five years before becoming a judge. Set forth the style, cause number, date and jurisdiction and identify who you represented, whether you were first or second chair and the name and address of opposing counsel. State for each case whether bench or jury tried and give a one-three sentence description of each case and its outcome. N/A

9. Are you able, with or without a reasonable accommodation, to perform the essential functions of a judge including the ability to preside over trials, perform legal research, attend court anywhere in the state, communicate clearly and effectively both orally and in writing, and expeditiously decide issues coming before the court? **Yes**
10. If you have never served as an associate circuit judge or have served for fewer than two years, attach a list of cases you have tried in the last five years. Set forth the style, cause number, date, and court, and identify who you represented, whether you were first or second chair, and the name and address of opposing counsel. Indicate for each case whether bench or jury tried and provide a one to three sentence description of each case and its outcome. If, during any of the last five years, you served as a commissioner or in any other judicial capacity, set forth the dates of same and a description of the duties performed.

**See Attachment A**

11. Have you briefed or argued any case in an appellate court? **Yes**  
If yes, attach a list showing the citation for each case and describe the extent of your participation in briefing and arguing the case.

**See Attachment B**

12. Set forth any additional information that demonstrates the quality of your legal work as an attorney.

**I have been at the City Counselor's Office for 18 years. I have been acting as the Managing Attorney in the City Counselor's Office Municipal Prosecution Division since March 2012. It is one of the largest municipal courts in the state. I have overseen the review, issuance and prosecution of charges for ordinance violations during this entire time. I have experience in conducting bench trials, jury trials, appellate briefing, and appellate argument.**

13. Have you ever been convicted of a misdemeanor or felony? **No**

If yes, provide details, including the style of the case, cause number, name of the jurisdiction, and date of conviction:

14. Have you ever been sued by a client or been a party to any other litigation, other than as guardian ad litem, plaintiff ad litem or defendant ad litem? **Yes**

If yes, provide details, including the style of the case, cause number, name of the jurisdiction and the approximate year in which such litigation was commenced and in which it was terminated:

**James Stewart v. City of St. Louis, et al; 4:14cv00161(ERW); U.S. District Court, Eastern District of Missouri; litigation commenced January 28, 2014; litigation**

**terminated on May 14, 2014. I was sued as a party in connection with the enforcement of the City of St. Louis' photo violation ordinance.**

15. Have you ever been disciplined or cited for breach of ethics or professional conduct by a court or by any bar association or committee thereof? **No**

If yes, provide details:

16. Have you ever been held in contempt of court? **No**

If yes, provide details:

17. If you are or were a member of the Judiciary of the State of Missouri, please state:

- (a) Whether an order of reprimand, removal, retirement, suspension or other disciplinary action has ever been entered against you by the Supreme Court of Missouri for breach of the Code of Judicial Conduct or the Canons of Judicial Conduct?

If yes, state the nature of such breach, the date discipline was imposed and the exact nature and duration of the discipline imposed: **N/A**

- (b) Whether a reprimand or admonishment has ever been entered against you by the Commission on Retirement, Removal and Discipline for any of the causes specified in Rule 12.07 of the Supreme Court Rules Governing the Judiciary. **N/A**

If yes, provide details including date the order was entered, the date of your consent, and a description of the conduct you were ordered to cease and desist:

- (c) Whether, to your knowledge, you have been a subject of a complaint and investigation by the Commission on Retirement, Removal and Discipline, which did not result in any action by the Commission? If yes, provide details: **N/A**

18. To your knowledge, have you been investigated by a court or by any bar association or committee thereof for breach of ethics or professional conduct? **No**

If yes, provide details:

19. List all bar associations and other professional societies, of which you are a member, with any offices held and dates:

**Bar Association of Metropolitan St. Louis  
Mound City Bar Association**

20. Describe your community activities, including any organizations, not listed above, with which you are affiliated:

**Board member of Small Business Empowerment Center (non-profit); Presenter at Bar Association of Metropolitan St. Louis' High School Mock Trial program (in connection with Webster University); Participant in Mt. Zion Baptist Church Law Day program; Participant in panel discussion at Mt. Zion Baptist Church in aftermath of Michael Brown shooting. Active with Cub Scout Pack 214. Active with Kennard Classical Junior Academy PTO.**

21. Do you now hold or have you ever held any elective or appointive public office or position?

**No**

If yes, provide details:

22. Provide the branches and dates of (a) military service, or (b) other public service, not otherwise covered in this application. If discharged from the military, was the discharge other than honorable? If military service continues, so state: **N/A**

23. List any professional articles or books which have been published or any special recognition or award of a professional nature which you have received: **No publications.**

24. Furnish the names and addresses, including zip codes and telephone numbers of not more than five persons, who are not judges, as references with respect to your judicial qualifications:

**See Attachment C**

25. State any additional data you deem relevant:

**Supporter of Backstoppers, United Negro College Fund, The Gideons International and Drake University Law School Annual Fund.**

Craig Kennedy Higgins  
22<sup>nd</sup> Circuit Judicial Commission  
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ATTACHMENT A

**City of St. Louis v. Brandon Weber and Derek Weber;** D00638850, D00638851; City of St. Louis Municipal Court; represented City of St. Louis; first chair; no opposing counsel; bench tried; defendants were prosecuted for general peace disturbance; defendants were found guilty.

**City of St. Louis v. Sampson Agbigbe;** D00627070; City of St. Louis Municipal Court; represented City of St. Louis; first chair; no opposing counsel; bench tried; defendant was prosecuted for failure to properly obtain certification by the Metropolitan Taxicab Commission; defendant was found guilty.

**City of St. Louis v. Daniel Davis;** D00631774; City of St. Louis Municipal Court; represented City of St. Louis; first chair; no opposing counsel; bench trial; defendant was prosecuted for trespassing on private property; defendant was found guilty.

**City of St. Louis v. James Walters;** D00616872; City of St. Louis Municipal Court; represented City of St. Louis; first chair; opposing counsel was Neil Bruntrager, 1735 S Big Bend Blvd, St Louis, MO 63117; bench trial; defendant was prosecuted for lewd and indecent conduct; defendant was found not guilty.

**Marvin Goodwin v. City of St. Louis;** 0922-AC14224; 22<sup>nd</sup> Judicial Circuit Court; represented City of St. Louis; first chair; opposing counsel was Ron Robinson, Evans & Dixon, 211 N. Broadway, Suite 2500, St. Louis, MO 63102; bench trial; Civil lawsuit; plaintiff alleged that vehicle was damaged due to faulty Water Department manhole cover; judgment for plaintiff.

**Cynthia Henderson v. City of St. Louis;** 1022-CC10189; 22<sup>nd</sup> Judicial Circuit Court; represented City of St. Louis; second chair; opposing counsel was Luke Wells, Paul J. Passanante, P.C. & Associates, 1010 Market Street, Suite 1650, St. Louis, MO 63101; jury trial; Civil lawsuit; plaintiff alleged City had notice of dangerous condition (sidewalk), causing her injury; judgment for City.

**Charmin Gibson v. City of St. Louis;** 0822-CC8129; 22<sup>nd</sup> Judicial Circuit Court; represented City of St. Louis; first chair; opposing counsel was Jamie Boock; Rossiter & Boock, LLC; 124 Gay Avenue; Clayton, MO 63105; jury trial; plaintiff alleged that her auto accident was caused by defective water main and that the City had notice of condition; judgment for plaintiff (40% reduction for comparative fault).

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**Judith Carl, et al v. City of St. Louis;** 22052-07053; 22<sup>nd</sup> Judicial Circuit Court; represented City of St. Louis; first chair; opposing counsel was Robert Officer; 818 Lafayette Avenue, St. Louis, MO 63104; jury trial; plaintiff alleged injury due to open excavation by Water Department; judgment for City.

**Conlyn McNamara v. City of St. Louis, et al;** 0822-SC00592; 22<sup>nd</sup> Judicial Circuit Court; represented City of St. Louis; first chair; opposing counsel was Kerry O'Sullivan, Law Offices of Rouse & Cary, 10733 Sunset Office Drive, Suite 410, St. Louis, MO 63127; bench trial; plaintiff alleged property damage due to auto accident; judgment for City.

**Christa Dyson v. City of St. Louis;** 22042-08531; 22<sup>nd</sup> Judicial Circuit Court; represented City of St. Louis; first chair; opposing counsel was Joseph Robbins, 906 Olive Street, Suite 1125, St. Louis, MO 63101; jury trial; plaintiff alleged injury due to automobile accident; judgment for City.

**Donna Jayne v. City of St. Louis;** 22052-09167; 22<sup>nd</sup> Judicial Circuit Court; represented City of St. Louis; first chair; opposing counsels were Paul Evans, 1114 Main St., Blue Springs, MO 64015 and John Burnett, 201 N Spring St, Independence, MO 64050; jury trial; plaintiff alleged City had notice of dangerous condition (sidewalk), causing her injury; judgment for City.

**Susan Watkins v. City of St. Louis;** 22052-10306; 22<sup>nd</sup> Judicial Circuit Court; represented City of St. Louis; first chair; opposing counsel was Christopher Risler, 7800 Forsyth Blvd., Suite 700, Clayton, MO 63105; jury trial; plaintiff alleged City had notice of dangerous condition (sidewalk), causing her injury; judgment for City.

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ATTACHMENT B

**Percy Green, II v. Paul Nocciero, et al;** 11-2037; 8<sup>th</sup> Circuit United States Court of Appeals; I prepared brief and argued case before 8<sup>th</sup> Circuit United States Court of Appeals.

**Donald Stahl v. City of St. Louis;** 10-3761; 8<sup>th</sup> Circuit United States Court of Appeals; I did not prepare brief. I argued case before 8<sup>th</sup> Circuit United States Court of Appeals.

**Melinda L. Long v. St. Louis Board of Election Commissioners, et al;** 06-4098; 8<sup>th</sup> Circuit United States Court of Appeals; I prepared brief. No oral argument.

**Walter Lathon v. City of St. Louis, et al;** 00-1521; 8<sup>th</sup> Circuit United States Court of Appeals; I did not prepare brief. I argued case before 8<sup>th</sup> Circuit United States Court of Appeals.

**Wafa Hamdan v. Bd. of Police Commissioners, et al;** ED82900; Missouri Court of Appeals, Eastern District; I did not prepare brief. I argued case before Missouri Court of Appeals.

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ATTACHMENT C

Jim Holloran  
Holloran Schwartz & Gaertner, LLP  
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Craig Kennedy Higgins  
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#### BIOGRAPHICAL SUMMARY

I am the youngest of three sons born to Yvonne and John Higgins. I am a lifelong resident of the City of St. Louis and grew up in the Jeff-Vander-Lou neighborhood. I attended Williams Elementary School and Metro High School. I am a graduate of University of Missouri-Columbia and Drake University Law School.

I am married to Robin Jefferson Higgins, Director and Chair of Webster University Legal Studies Department. I am father to Craig Jefferson Higgins (C.J.), who attends third grade at Kennard Classical Junior Academy. We are residents of the Botanical Heights Neighborhood.

My brother is John Michael Higgins, who is Dean of Students at Covenant Theological Seminary and Pastor of South City Church. I am a longtime member of Mt. Zion Baptist Church, under the leadership of Rev. Dr. Sammie E. Jones.

I joined the Office of City Counselor in April 1996. I was promoted to Attorney Manager of the Municipal Prosecution Division in March 2012. I am also an adjunct professor at Webster University, teaching in the Management and Legal Studies Departments. Throughout my career at the Office of City Counselor, I have found it rewarding and I am honored to represent my City throughout all my career endeavors.